# What the financial turmoil means for K-12 education



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### The fiscal impacts for K-12: TIMING IS EVERYTHING!

Economy falls. 41M unemployed.

Schools go online. Spending is steady.

CARES Act \$270pp States start seeing revenue impacts (1-2 month lag)

Unfolding now (unevenly) in many states

Still yet to unfold

Many states begin to revise budget projections (and make plans to to rework state budgets)

March April May June

Some states announce K-12 funding impacts

At some point, impacted districts begin to revise their 2020-21 budgets

Decisions re fall schooling delivery

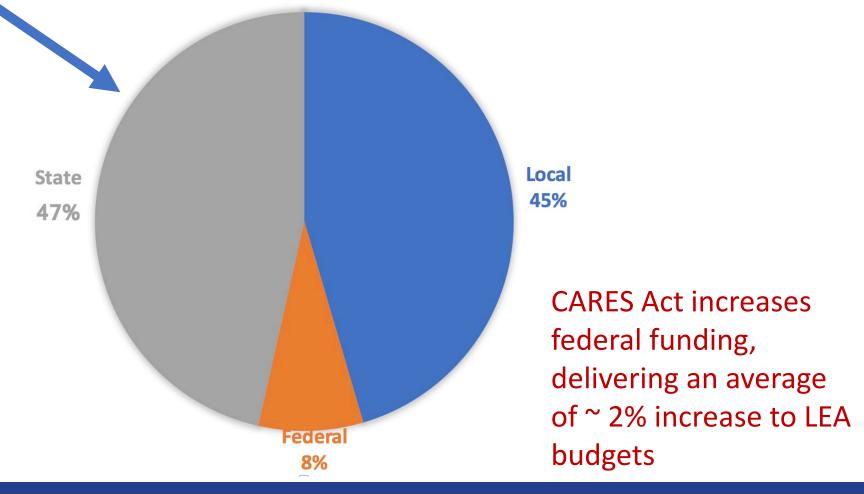
Decisions re more federal funding for schools

Delays here could force deeper cuts later



State funds are the portion most at risk. But, a gap in <u>state</u> revenue only affects the state-funded portion of total K-12 revenues.

Example: A 10% cut to state funds would yield a 4.7% cut to an "average" LEA (where 47% of funds come from the state). Where state funds represent a higher share, the impacts could be more pronounced.

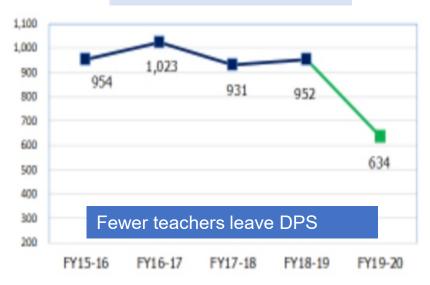




### Whammy #2: LEA obligations climb faster in an economic downturn

Widespread layoffs.
Industries stop hiring.
Some spouses unemployed

Current teachers
stay in their
current positions
(teacher attrition
drops)



More teachers earn another year of step and column raises (4-7%) (and COLAs if already negotiated)

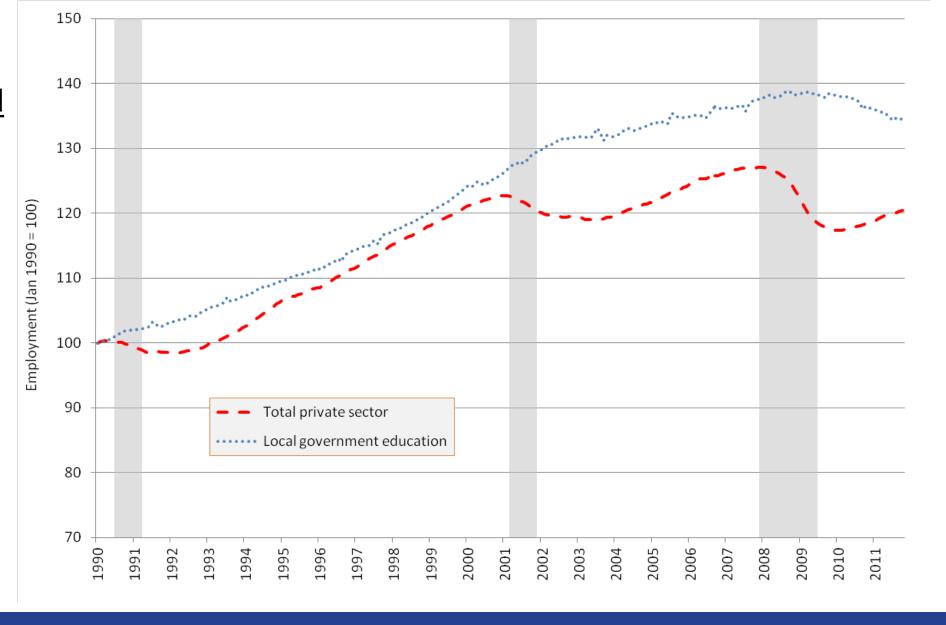
LEA's payroll goes up faster than normal with little way to absorb it

Where systems have COLAs planned for FY20-21, these increased costs could force more cuts elsewhere.



During a recession, public ed tries to hold on to staff, and it takes years of absorbing cuts before hiring/raises start again.

In contrast, <u>private</u> <u>sector</u> sheds labor but responds more quickly when recession is over.





### With less warning, LEAs will make hurried cuts:

### Freeze

- Freeze hiring, travel, pro-cards
- Permit contracts to expire
- Dip into reserves
- Postpone maintenance
- Delay payments
- Offer early retirements

Early activity

### Trim from the top

- Trim contracts, payments to community partners
- Eliminate PD days, prep time
- Cut central administrative positions
- Squeeze supplies and any non-labor expenses
- Consolidate dept.'s

Lots of trimming

#### Gaps > 2-3% often require cuts to LABOR

### Negotiate

#### Propose:

- Alter benefits
- Salary adjustments
- Reduce days/ furloughs

Depending on success above

A few furloughs

### Labor reduction

Larger staff layoffs: elective staff, librarians, academic coaches, core teachers



### Doesn't take much to destabilize K-12 finances

- LEAs feel constrained even with 3-4% budget increases
  - √ 2020-2021 will likely require deeper budget cuts with active cutting
- Labor feels like fixed costs
  - ✓ Reduction in force (RIF) is traumatic

What about more strategic cuts? e.g., use a scalpel, not an axe? That takes:

- Vision, strong leadership
- Time, planning, negotiation
- Accepting uneven impacts on staff



### How LEAs make cuts matters for students

## Four mechanisms to achieve an equivalent reduction in labor costs:

- A. All retirement costs shifted to teachers\*
- B. Across-the-board salary reduction (say, 5%)

  Holds time constant, but reduces salary
- C. Across-the-board furloughs (say, 10 fewer days)

  Holds salary constant,
  but reduces time
- D. Layoffs (say, 4% of employees)

- Which would you prefer?
- Which would parents prefer?
- Which would teachers prefer?



<sup>\*</sup>Unlikely to survive legal challenge without major policy overhaul

### RIF policies matter.

LIFO policy means more teachers lose jobs when layoffs happen

An illustration using costs from a large urban district

Need to cut \$30M?

With LIFO = 460 junior teacher layoffs

(\$65,140 salary + benefits)

Cut only senior teachers = 224 layoffs (\$133,720 salary + benefits)

Because of LIFO, >150 more teachers lose their jobs

Mix of teachers: 306 teachers with a cross section of experience.



MESSAGING PRACTICE: Time to warn the community that budget cuts are coming. What to say if you want to build trust:

Use dollar figures: "We must cut \$400 dollars per pupil. If we exempt one team/department from cuts, we'll have to cut more from another."

Don't wait for firm numbers: "Our school will have fewer dollars to spend next year although our numbers are not yet firm. As we prepare budgets for 4 and 8% cuts, we will need to make hard choices to leverage our reduced dollars to do the most for students."

Invite participation: "We want to hear from all involved and will commit to weekly calls to keep all in the loop as these budget impacts unfold."

Emphasize students in decision-making: "We aim to reduce layoffs in order to preserve services for students"

<u>Keep principals in forefront</u>:
"Our principals are working to protect what matters most for their students"



### 5 things that make this time different:

- 1. It is so sudden. Little time to absorb cuts.
- 2. 41M in other industries have already been furloughed/laid off. K-12 isn't hurt as much as many other industries.
- 3. Technology is seen as a solution, not a budget cut.
- 4. Constraints on delivery for this fall could have cost implications.
- 5. Teachers/staff anticipate full compensation (regardless).

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### This K-12 financial story is far from over.

### Q & A

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Visit EdunomicsLab.org for resources on how financial turmoil is impacting K-12

